

ENGROSSED HOUSE BILL No. 1258

DIGEST OF HB 1258 (Updated February 20, 2002 1:30 PM - DI 104)

Citations Affected: Noncode.

Synopsis: Leveraging federal funds for Medicaid. Requires the office of Medicaid policy and planning ("office") to: (1) identify means by which expenditures from the Indiana tobacco master settlement agreement fund ("tobacco fund") are eligible or can be certified as eligible for federal financial participation under Medicaid; (2) apply to the United States Department of Health and Human Services for a waiver or an amendment to the state Medicaid plan to leverage federal financial participation (2) develop health care funds through tobacco fund expenditures; (3) develop health care coverage programs or health care funding mechanisms to leverage federal funds through the tobacco fund; and (4) publish necessary notices. Requires money generated under this act to be used to mitigate the need for reductions in Medicaid reimbursements for health facilities. Requires the budget agency to cooperate with the office in implementing this act. Specifies that this act does not appropriate any funds from the tobacco fund to the office.

Effective: Upon passage.

Crawford

(SENATE SPONSORS — MEEKS R, BLADE, SIMPSON, ANTICH)

January 14, 2002, read first time and referred to Committee on Public Health. January 24, 2002, amended, reported — Do Pass; referred to Committee on Ways and

Means per House Rule 127.

January 31, 2002, amended, reported — Do Pass.

February 4, 2002, read second time, ordered engrossed.

February 5, 2002, engrossed. Read third time, recommitted to Committee of One, amended; passed. Yeas 66, nays 27.

February 6, 2002, re-engrossed.

SENATE ACTION

February 12, 2002, read first time and referred to Committee on Health and Provider

February 21, 2002, amended, reported favorably — Do Pass.



Second Regular Session 112th General Assembly (2002)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2001 General Assembly.

ENGROSSED HOUSE BILL No. 1258

A BILL FOR AN ACT concerning Medicaid.

Be it enacted by the General Assembly of the State of Indiana:

1	SECTION 1. [EFFECTIVE UPON PASSAGE] (a) As used in this
2	SECTION, "office" refers to the office of Medicaid policy and
3	planning established by IC 12-8-6-1.
4	(b) Before July 1, 2002, the office shall do the following:
5	(1) Identify means by which expenditures from the Indiana
6	tobacco master settlement agreement fund established by
7	IC 4-12-1-14.3 are eligible or can be certified as eligible for
8	federal financial participation under the federal Medicaid
9	program (42 U.S.C. 1396 et seq.), including the following:
10	(A) Sources of intergovernmental transfers from
11	government owned and operated health care entities.
12	(B) Opportunities for Medicaid waivers or expansion of
13	waivers.
14	(2) Apply to the United States Department of Health and
15	Human Services for approval of the waiver or an amendment
16	to the state Medicaid plan necessary to implement subdivision
17	(1).
18	(3) Develop health care coverage programs or health care



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1	funding mechanisms in the state's Medicaid program	
2	(IC 12-15) to implement subdivision (1).	
3	(4) Publish notice in accordance with federal regulations	
4	stating the office's intent to implement the programs and	
5	mechanisms developed under this SECTION.	
6	(c) The office may not implement a waiver or an amendment to	
7	the state Medicaid plan until the office files an affidavit with the	
8	governor attesting that the federal waiver or amendment to the	
9	state Medicaid plan applied for under this SECTION is in effect.	
10	The office shall file the affidavit under this subsection not later	
11	than five (5) days after the office is notified that the waiver is	
12	approved.	
13	(d) If the office receives a waiver under this SECTION from the	
14	United States Department of Health and Human Services and the	
15	governor receives the affidavit filed under subsection (c), the office	
16	shall implement the waiver or amendment not more than sixty (60)	
17	days after the governor receives the affidavit.	
18	(e) The money generated under this SECTION must be used to	
19	mitigate the need for reductions in reimbursement for health	
20	facilities licensed under IC 16-28.	
21	(f) The budget agency shall cooperate with the office in	
22	implementing this SECTION.	
23	(g) This SECTION does not appropriate any funds from the	
24	Indiana tobacco master settlement agreement fund to the office.	
25	(h) The office may adopt rules under IC 4-22-2 necessary to	
26	implement this SECTION.	
27	(i) This SECTION expires August 1, 2004.	
28	SECTION 2. An emergency is declared for this act.	



Mr. Speaker: Your Committee on Public Health, to which was referred House Bill 1258, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill be amended as follows:

Delete the title and insert the following:

A BILL FOR AN ACT to amend the Indiana Code concerning Medicaid and to make an appropriation.

Page 1, between the enacting clause and line 1, begin a new paragraph and insert:

"SECTION 1. IC 5-1-16-37 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 37. If approval by the state department of health is required for the acquisition of health facility property under IC 16-29-1, IC 16-29-1.1, health facility property may not be financed under this chapter without obtaining approval of the project under IC 16-29-1. IC 16-29-1.1."

Page 1, delete lines 1 through 5.

Page 2, line 12, delete "shall be used to enhance" and insert "are appropriated to pay for services under the state Medicaid program."

Page 2, delete lines 13 through 42, begin a new paragraph and insert:

"SECTION 3. IC 16-18-2-67 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 67. (a) "Comprehensive care bed", for purposes of IC 16-29-1, IC 16-29-1.1, has the meaning set forth in IC 16-29-1-1. IC 16-29-1.1-1.

(b) "Comprehensive care bed", for purposes of IC 16-29-2, has the meaning set forth in IC 16-29-2-1.

SECTION 4. IC 16-21-1-9 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 9. (a) Except as provided in IC 16-29-1-11, IC 16-29-1.1-11, the executive board may, upon recommendation by the state health commissioner and for good cause, waive a rule:

- (1) adopted under this chapter; or
- (2) that may be waived under IC 16-28 for a specified time for a hospital based health facility or a hospital licensed under this article.
- (b) Disapproval of waiver requests requires executive board action.
- (c) A waiver may not adversely affect the health, safety, and welfare of the residents or patients.

SECTION 5. IC 16-21-6-4 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 4. (a) The state

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department shall promptly, after receipt of a notice of intent to incur a capital expenditure under IC 16-29-1 **IC** 16-29.1.1 because of the proposed construction or addition of comprehensive care beds or the proposed conversion of beds to comprehensive care beds, file a copy of this notice with the reports required to be filed under section 3 of this chapter.

(b) The state department also shall file the parts of reports, documents, or correspondence that provide further information regarding proposed capital expenditures and proposed changes in fees or charges related to the proposed capital expenditure with the reports required to be filed under section 3 of this chapter.

SECTION 6. IC 16-28-1-7 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 7. The council shall do the following:

- (1) Propose the adoption of rules by the department under IC 4-22-2 governing the following:
 - (A) Health and sanitation standards necessary to protect the health, safety, security, rights, and welfare of patients.
 - (B) Qualifications of applicants for licenses issued under this article to assure the proper care of patients.
 - (C) Operation, maintenance, management, equipment, and construction of facilities required to be licensed under this article if jurisdiction is not vested in any other state agency.
 - (D) Manner, form, and content of the license, including rules governing disclosure of ownership interests.
 - (E) Levels of medical staffing and medical services in cooperation with the office of Medicaid policy and planning, division of family and children, and other agencies authorized to pay for the services.
- (2) Recommend to the fire prevention and building safety commission fire safety rules necessary to protect the health, safety, security, rights, and welfare of patients.
- (3) Classify health facilities in health care categories.
- (4) Encourage the development of social and habilitative programs in health facilities, as recommended by the community residential facilities council.
- (5) Act as an advisory body for the division, commissioner, and state department.
- (6) Adopt rules under IC 4-22-2, as provided in IC 16-29-1-13. **IC 16-29-1.1-13.**

SECTION 7. IC 16-29-1.1 IS ADDED TO THE INDIANA CODE AS A **NEW** CHAPTER TO READ AS FOLLOWS [EFFECTIVE

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UPON PASSAGE]:

- Chapter 1.1. Health Facility Certificates of Need; Comprehensive Care Beds
- Sec. 1. (a) As used in this chapter, "comprehensive care bed" means a bed in a comprehensive care facility that:
 - (1) is licensed or is to be licensed under IC 16-28-2; or
 - (2) functions as a bed licensed under IC 16-28-2.
- (b) The term does not include a comprehensive care bed that will be used solely to provide specialized services. The state department shall review applications for a certificate of need for a comprehensive care bed used solely to provide specialized services under IC 16-29-2.
- Sec. 2. Except as provided in IC 16-29-2, the Indiana health facilities council shall review the following applications for a certificate of need:
 - (1) Applications for comprehensive care beds that are to be certified for participation in a state or federal reimbursement program, including programs under Title XVIII or Title XIX of the Social Security Act (42 U.S.C. 1395 et seq. or 42 U.S.C. 1396 et seq.).
 - (2) Applications to construct or add comprehensive care beds or to convert beds to comprehensive care beds.
- Sec. 3. Except as provided in IC 16-29-2, the Indiana health facilities council shall make a finding based on information prepared by the state department in accordance with IC 16-30 and any other relevant information as to the need for the comprehensive care beds or the certification of comprehensive care beds as requested in the application. The council shall recommend and the state department shall approve a certificate of need for additional comprehensive care beds or the certification of comprehensive care beds only after finding the following:
 - (1) Certification or addition of comprehensive care beds in the county is necessary.
 - (2) The applicant for a certificate of need has illustrated or documented the applicant's experience or capacity to provide quality, effective, and efficient care that includes a description of any past or current adverse licensure action against any facility owned, operated, or managed by the applicant.
- Sec. 4. There is a presumption that the certification of the beds is not necessary if, in the county of application:
 - (1) the existing utilization rate for all certified comprehensive care beds is less than ninety percent (90%); or









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- (2) the addition of the certified beds proposed in the application will reduce the existing utilization rate for all certified comprehensive care beds below ninety percent (90%).
- Sec. 5. There is a presumption that additional noncertified beds are not necessary if, in the county of application:
 - (1) the existing utilization rate for all noncertified comprehensive beds is less than ninety percent (90%); or
 - (2) the addition of the noncertified beds proposed in the application will reduce the existing utilization rate for all noncertified comprehensive beds below ninety percent (90%).
 - Sec. 6. (a) Except as provided in IC 16-29-2 and IC 16-29-3-1:
 - (1) comprehensive care beds may not be constructed or added; and
- (2) beds may not be converted to comprehensive care beds; without the review and approval required in this chapter.
- (b) Comprehensive care beds that are not certified for participation in a state or federal reimbursement program, including programs under Title XVIII or Title XIX of the Social Security Act (42 U.S.C. 1395 et seq. or 42 U.S.C. 1396 et seq.), may not be certified without the review and approval required in this chapter.
- (c) The review and approval required in this chapter are a condition to the licensure of the facility.
- Sec. 7. A certificate of need for a project to construct, add, or convert beds that receives final approval of the state department under this chapter or IC 16-29-1 (before its repeal) becomes void eighteen (18) months after the determination becomes final unless:
 - (1) construction plans for the project are approved by the state department and the department of fire and building safety;
 - (2) the applicant has completed construction of the project's foundation in conformity with the approved plans as certified by an independent architect licensed under IC 25-4 or an independent professional engineer licensed under IC 25-31; and
 - (3) construction work on the project is continuous and in conformity with the approved plans.
 - Sec. 8. Notwithstanding sections 1 through 7 of this chapter:
 - (1) a health facility may construct a maximum of fifteen (15) comprehensive care beds; or
 - (2) a hospital that provides long term care services may



construct a maximum of ten (10) comprehensive care beds; that are not to be certified for participation in a state or federal reimbursement program, including programs under Title XVIII or Title XIX of the Social Security Act (42 U.S.C. 1395 et seq. or 42 U.S.C. 1396 et seq.).

- Sec. 9. This chapter does not apply to comprehensive care beds that are:
 - (1) owned, operated, or sponsored by a religious organization that:
 - (A) is an Indiana nonprofit corporation;
 - (B) was exempt, by virtue of the religious organization's status as a religious organization, from gross income taxation under IC 6-2.1-3-20 on or before December 31, 2001;
 - (C) is operated for bona fide religious purposes; and
 - (D) is not controlled, owned, or operated by a hospital licensed under IC 16-21-2; or
 - (2) owned or operated by an Indiana nonprofit corporation that is owned by a religious organization described in subdivision (1);

if the comprehensive care beds are used to serve members of the religious organization.

- Sec. 10. This chapter does not apply to comprehensive care beds that are owned, operated, or sponsored by a fraternal organization that:
 - (1) was exempt from gross income taxation under IC 6-2.1-3-21 on or before December 31, 2001; and
 - (2) owned, operated, or sponsored a health facility licensed under IC 16-28-2 on December 31, 2001;

if the comprehensive care beds are used to serve members of the fraternal organization.

Sec. 11. (a) Except as provided in subsection (b) and section 8(2) of this chapter, beds exempt from review by the Indiana health facilities council under sections 9 and 10 of this chapter may not be sold, leased, or otherwise conveyed to any person for ten (10) years after the date the beds are licensed. Violation of this subsection results in loss of eligibility for participation in state or federal reimbursement programs under Title XVIII or Title XIX of the federal Social Security Act (42 U.S.C. 1395 et seq. or 42 U.S.C. 1396 et seq.).

(b) Subsection (a) does not prohibit the sale, lease, or conveyance of comprehensive care beds described in section 9 of

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this chapter to another:

- (1) religious organization described in section 9(1) of this chapter; or
- (2) nonprofit corporation that is owned by a religious organization.

However, beds sold, leased, or conveyed under this subsection must be used to serve the members of either the religious organization or the religious organization's nonprofit corporation to whom the beds are conveyed or that conveys the beds.

- (c) Subsection (a) does not prohibit the sale, lease, or conveyance of comprehensive care beds described in section 10 of this chapter to another fraternal organization described in section 10 of this chapter. However, beds sold, leased, or conveyed under this subsection must be used to serve members of either the fraternal organization to whom the beds are conveyed or the fraternal organization that conveys the beds.
- Sec. 12. The person to whom a certificate of need has been granted, after the review and approval required by this chapter, or under any statute or rule implementing former Section 1122 of the Social Security Act, as amended (42 U.S.C. 1320a-1), is the owner of the certificate of need until the person transfers or alienates the ownership interest in the certificate. Unless the certificate of need expires or is voided, once issued, the certificate of need is the personal property of the owner and is freely transferable or alienable, except that the certificate of need may not be used outside of the county with respect to which the certificate of need was issued.
- Sec. 13. The Indiana health facilities council shall adopt rules under IC 4-22-2 to implement this chapter and to establish a reasonable fee for filing and review of an application under this chapter. A rule adopted under this chapter may not be waived. Fees imposed in connection with the certificate of need review under this article are payable to the state department for use in administration of the certificate of need program created by this chapter.
- Sec. 14. The Indiana health facilities council shall consider the following when determining whether to recommend the issuance of a certificate of need:
 - (1) Information, if available, regarding whether the applicant has provided quality care services.
 - (2) The costs the applicant has incurred to provide services. Sec. 15. A decision of the council under this chapter is subject to











review under IC 4-21.5.

SECTION 8. IC 16-29-3-1 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 1. Notwithstanding IC 1-6-29-1., IC 16-29-1.1, a hospital licensed under IC 16-21-2 may convert:

- (1) beginning January 1, 1986, not more than thirty (30) acute care beds to skilled care comprehensive long term care beds; and
- (2) beginning June 1, 1989, not more than an additional twenty
- (20) acute care beds to either intermediate care comprehensive long term care beds or skilled care comprehensive long term care beds;

that are to be certified for participation in a state or federal reimbursement program, including programs under Title XVIII or Title XIX of the Social Security Act (42 U.S.C. 1395 et seq. or 42 U.S.C. 1396 et seq.), if those beds will function essentially as beds licensed under IC 16-28.

SECTION 9. IC 34-52-2-1 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 1. (a) Subject to any other statute governing reimbursement of fees and other expenses, this chapter applies to the reimbursement of the fees and other expenses incurred in preparing for or prosecuting:

- (1) a proceeding under IC 4-21.5-5 to judicially review a final order made by a state agency;
- (2) an appeal from a final determination made by the worker's compensation board;
- (3) an appeal of a final determination made by the department of state revenue; or
- (4) an appeal of a final determination made by the department of workforce development or the department of workforce development unemployment insurance review board.
- (b) However, this chapter does not apply to an order or other determination:
 - (1) under:
 - (A) IC 16-27-1;
 - (B) IC 16-28;
 - (C) IC 16-29-1; **IC 16-29-1.1;**
 - (D) IC 16-30;
 - (E) IC 12-28-4; or
 - (F) IC 12-28-5;
 - (2) by an agency described by IC 25-1-8-1; or
 - (3) by the board of podiatric medicine.

SECTION 10. [EFFECTIVE UPON PASSAGE] (a)

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Notwithstanding IC 16-29-1.1, as added by this act, a health facility (as defined by IC 16-18-2-167) is not required to obtain a certificate of need to construct comprehensive care beds (as defined by IC 16-29-1.1-1, as added by this act) if:

- (1) construction plans for the project are approved by the state department of health and the department of fire and building safety by March 15, 2002;
- (2) the applicant has completed construction of the project's foundation by July 1, 2002, in conformity with the approved plans as certified by an independent architect licensed under IC 25-4 or an independent professional engineer licensed under IC 25-31; and
- (3) construction work on the project is continuous and in conformity with the approved plans.
- (b) This SECTION expires July 1, 2004.

SECTION 11. [EFFECTIVE UPON PASSAGE] (a) As used in this SECTION, "commission" refers to the select joint commission on Medicaid oversight established by IC 2-5-26-3.

- (b) The select joint commission on Medicaid oversight shall study the occupancy rates of health facilities in Indiana. The study must include the following:
 - (1) Whether there is a correlation between occupancy and efficient operation of health facilities.
 - (2) The effect of occupancy rates on the state Medicaid program.
 - (3) The effect of state action on occupancy rates.
 - (4) Methods to increase occupancy rates.
- (c) The commission shall invite and consider testimony from the following:
 - (1) State agencies.
 - (2) Health facilities.
 - (3) Consumers.
- (d) The commission shall issue a final report before December 1, 2002.
 - (e) This SECTION expires January 1, 2003.".

Page 3, delete line 1.

Page 3, line 29, delete "shall be used" and insert "is appropriated".

Page 3, line 30, delete "to supplement and enhance reimbursement to nursing".

Page 3, line 31, delete "facilities".

Page 3, delete lines 33 through 38.

Page 3, line 39, delete "(g)" and insert "(f)".

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Page 3, line 40, delete "shall be expended to" and insert "is appropriated to pay for".

Page 3, delete line 41.

Page 4, line 2, delete "(h)" and insert "(g)".

Page 4, line 10, delete "(i)" and insert "(h)".

Page 6, delete lines 31 through 38, begin a new paragraph and insert:

"SECTION 20. [EFFECTIVE UPON PASSAGE] (a) The state's rate setting contractor shall calculate, using the most recently completed cost reports on file as of May 31, 2002, and notify each health facility of its reimbursement rate under this act not later than August 1, 2002.

- (b) Beginning August 1, 2002, the office shall pay Medicaid reimbursement rates as modified by this act.
 - (c) This SECTION expires July 1, 2007.".

Page 7, between lines 21 and 22, begin a new line block indented and insert:

"(5) Any other rule that adjusts Medicaid reimbursement for health facilities that is adopted by the office after September 1, 2001, but before the passage of this act.".

Renumber all SECTIONS consecutively.

and when so amended that said bill do pass.

(Reference is to HB 1258 as introduced.)

BROWN C, Chair

Committee Vote: yeas 7, nays 5.

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Mr. Speaker: Your Committee on Ways and Means, to which was referred House Bill 1258, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill be amended as follows:

Delete the committee report of the House committee on public health adopted January 24, 2002.

Delete the title and insert the following:

A BILL FOR AN ACT to amend the Indiana Code concerning Medicaid and to make an appropriation.

Delete everything after the enacting clause and insert the following:

(SEE TEXT OF BILL)

and when so amended that said bill do pass.

(Reference is to HB 1258 as introduced and as amended by the committee report of the House committee on public health adopted January 24, 2002.)

BAUER, Chair

Committee Vote: yeas 21, nays 1.

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HOUSE MOTION

Mr. Speaker: I move that House Bill 1258 be recommitted to a Committee of One, its author, with specific instructions to amend as follows:

Page 1, line 10, after "licensed" insert "as a comprehensive care facility".

(Reference is to HB 1258 as printed February 1, 2002.)

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Mr. Speaker: Your Committee of One, to which was referred House Bill 1258, begs leave to report that said bill has been amended as directed.

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SENATE MOTION

Mr. President: I move that Senator Antich be added as cosponsor of Engrossed House Bill 1258.

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Mr. President: The Senate Committee on Health and Provider Services, to which was referred House Bill No. 1258, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill be AMENDED as follows:

Delete the title and insert the following:

A BILL FOR AN ACT concerning Medicaid.

Page 1, delete lines 1 through 17, begin a new paragraph and insert: "SECTION 1. [EFFECTIVE UPON PASSAGE] (a) As used in this SECTION, "office" refers to the office of Medicaid policy and planning established by IC 12-8-6-1.

- (b) Before July 1, 2002, the office shall do the following:
 - (1) Identify means by which expenditures from the Indiana tobacco master settlement agreement fund established by IC 4-12-1-14.3 are eligible or can be certified as eligible for federal financial participation under the federal Medicaid program (42 U.S.C. 1396 et seq.), including the following:
 - (A) Sources of intergovernmental transfers from government owned and operated health care entities.
 - (B) Opportunities for Medicaid waivers or expansion of waivers.
 - (2) Apply to the United States Department of Health and Human Services for approval of the waiver or an amendment to the state Medicaid plan necessary to implement subdivision (1)
 - (3) Develop health care coverage programs or health care funding mechanisms in the state's Medicaid program (IC 12-15) to implement subdivision (1).
 - (4) Publish notice in accordance with federal regulations stating the office's intent to implement the programs and mechanisms developed under this SECTION.
- (c) The office may not implement a waiver or an amendment to the state Medicaid plan until the office files an affidavit with the governor attesting that the federal waiver or amendment to the state Medicaid plan applied for under this SECTION is in effect. The office shall file the affidavit under this subsection not later than five (5) days after the office is notified that the waiver is approved.
- (d) If the office receives a waiver under this SECTION from the United States Department of Health and Human Services and the governor receives the affidavit filed under subsection (c), the office

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shall implement the waiver or amendment not more than sixty (60) days after the governor receives the affidavit.

- (e) The money generated under this SECTION must be used to mitigate the need for reductions in reimbursement for health facilities licensed under IC 16-28.
- (f) The budget agency shall cooperate with the office in implementing this SECTION.
- (g) This SECTION does not appropriate any funds from the Indiana tobacco master settlement agreement fund to the office.
- (h) The office may adopt rules under IC 4-22-2 necessary to implement this SECTION.
 - (i) This SECTION expires August 1, 2004.

SECTION 2. An emergency is declared for this act.".

Delete pages 2 through 3.

and when so amended that said bill do pass.

(Reference is to HB 1258 as reprinted February 6, 2002.)

MILLER, Chairperson

Committee Vote: Yeas 10, Nays 0.

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